

Message Text

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DRAFTED BY S:LSEAGLEBURGER:ML
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S/S - MR. SEBASTIAN

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 197244 TOSEC 200225

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CHEROKEE FOR THE SECRETARY FROM EAGLEBURGER

E.O. 11652:GDS

TAGS: OVIP (KISSINGER, HENRY A.), PK

SUBJECT: PL-480 - PAKISTAN

1. YOUR UNDERSTANDING OF OUR REPORT ON WHAT WE WERE ABLE TO PUT TOGETHER ON PL-480 FOR PAKISTAN IS PROBABLY REPEAT PROBABLY IN ERROR. WE ARE TRYING VERY HARD TO ARRANGE IT SO THAT PAKISTAN WILL RECEIVE MORE THAN "EXACTLY WHAT WE WERE PLANNING TO GIVE THEM, JUST A FEW WEEKS EARLIER." IN FACT, WE ARE TRYING TO ARRANGE THE EMERGENCY GRANT SO THAT IT COMES OUT OF THE TRANSITION QUARTER, THEREBY LEAVING THE FY-77 PROGRAM UNTOUCHED. OUR PURPOSE CLEARLY WAS TO TRY REPEAT TRY TO OBTAIN ADDITIONAL ASSISTANCE FOR PAKISTAN. BUT THIS WAS CONSTRAINED BY TWO FACTORS: 1) WE DO NOT AS YET KNOW THE CROP AVAILABILITIES FOR PL-480 IN FY-77; 2) THERE IS AS YET NO INTERAGENCY AGREEMENT ON WHAT THE SIZE OF THE FY-77 PROGRAM FOR PAKISTAN SHOULD BE.

2. HAVING SAID THAT, THE BEST WE COULD DO ON SHORT NOTICE ON A SUNDAY WAS TO OBTAIN A COMMITMENT TO THE 200,000 TONS WE NOTIFIED YOU ABOUT IN OUR TELEGRAM TO YOU. IN FACT, I

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AM THE ONE THAT INSISTED THAT YOU BE WARNED ABOUT THE

MARGINAL POSSIBILITY THAT SINCE THERE IS AS YET NO INTER-
AGENCY AGREEMENT ON PL-480 ALLOCATIONS FOR FY-77, WE MIGHT
RUN INTO A SITUATION WHERE YOU WOULD BE GIVING TO PAKISTAN

ONLY WHAT WE WOULD HAVE ENDED UP GIVING ANY WAY. I REPEAT
THIS IS A MOST UNLIKELY OUTCOME AND NOW THAT YOU HAVE BE-
COME PERSONALLY INVOLVED ALMOST CERTAINLY NOT LIKELY.
NEVERTHELESS I FELT YOU NEEDED TO BE WARNED. I MUST ALSO
ADD THAT I AM, TO SOME DEGREE SURPRISED, GIVEN PARAGRAPH
(2) OF YOUR ORIGINAL MESSAGE TO ROBINSON AND SCOWCROFT
WHICH READS AS FOLLOWS: "AMBASSADOR BYROADE TELLS ME
THAT 450,000 TONS OF TITLE I WHEAT IS EARMARKED FOR
PAKISTAN IN FY-77, SO THAT 200,000 TONS IS WELL WITHIN
THE AMOUNTS WE ARE LIKELY TO PROVIDE IN ANY EVENT." I TOOK
THAT PARAGRAPH TO MEAN THAT YOU WOULD NOT TAKE IT AMISS IF
ALL WE WERE ABLE TO DO WAS GET A PRIOR COMMITMENT ON
200,000 TONS OF THE 450,000 TONS MENTIONED TO YOU BY
BYROADE (DESPITE THE FACT THAT BYROADE'S INFORMATION
THAT AN "EARMARKING" HAD ALREADY BEEN ACCOMPLISHED
WAS IN ERROR,.

3. IN ANY EVENT SPIKE DUBS IS NOW WORKING HARD TO GET
INTERAGENCY AGREEMENT TO PROVIDE EMERGENCY PL-480 ASSIST-
ANCE TO PAKISTAN OUT OF TRANSITION QUARTER FUNDS. IF
THIS SUCCEEDS, ANYTHING WE DEVELOP FOR THE FY-77 PROGRAM
WILL BE ADDITIONAL AID. HABIB

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